

claims that prisoners were being held, and on the large number of American pilots who were listed as missing in action in Laos compared to the number being proposed for return. Top military and intelligence officials expressed the hope, at the time the peace agreement was signed, that as many as 41 servicemen lost in Laos would be returned. However, only ten men (7 U.S. military, 2 U.S. civilian and a Canadian) were on the list of prisoners captured in Laos that was turned over by the DRV.

During the first 60 days, while the American troop withdrawal was underway, the Nixon Administration contacted North Vietnamese officials repeatedly to express concern about the incomplete nature of the prisoner lists that had been received. In early February, President Nixon sent a message to the DRV Prime Minister saying, with respect to the list of only ten POWs from Laos, that:

U.S. records show there are 317 American military men unaccounted for in Laos and it is inconceivable that only ten of these men would be held prisoner in Laos.¹⁴

Soon thereafter, Dr. Kissinger presented DRV officials with 19 case folders of Americans who should have been accounted for, but who were not. The U.S. protests continued¹⁵ and in mid-March, the U.S. threatened briefly to halt the withdrawal of American troops if information about the nine American prisoners on the DRV/Laos list *and* about prisoners actually held by the Pathet Lao were not provided.¹⁶ By the end of the month, top Defense Department officials were recommending a series of diplomatic and military options aimed at achieving an accounting for U.S. prisoners thought to be held in Laos.

Ultimately, the Nixon Administration proceeded with the withdrawal of troops in return for the release of prisoners on the lists provided by the North Vietnamese and Viet Cong.

Post-homecoming

The public statements made by President Nixon and by high Defense Department officials following the end of Operation Homecoming did not fully reflect the Administration's prior concern that live U.S. prisoners may have been kept behind. Administration officials did, however, continue to stress publicly the need for Vietnam to meet its obligations under the peace agreement, and U.S. diplomats pressed both the North Vietnamese and the Pathet Lao for information concerning missing Americans. Unfortunately, due to the intransigence of our adversaries, those efforts were largely unavailing.

During the Committee's hearings, it was contended by Dr. Kissinger and some Members of the Committee that Congressional at-

¹⁴ Cable from President Nixon to Pham Van Dong, February 2, 1973

¹⁵ For example, Dr. Kissinger sent a cable to Le Duc Tho on March 20, 1973 saying, in part: "The U.S. side has become increasingly disturbed about the question of American prisoners held or missing in Laos . . . the U.S. side has made clear on many occasions that the list of only nine American prisoners presented belatedly by the Pathet Lao is clearly incomplete."

¹⁶ Some Members of the Select Committee believe that the U.S. threat to halt troop withdrawals referred only to the prisoners on the DRV/Laos list, and have cited testimony by some former Nixon Administration officials and some contemporary press accounts to support that view.